### **Downtown Information Session** City of Toronto 2011 Operating and Capital Budget

Hosted by Councillor Pam McConnell (Ward 28) Councillor Kristyn Wong-Tam (Ward 27) Councillor Adam Vaughan (Ward 20)

January 22, 2010

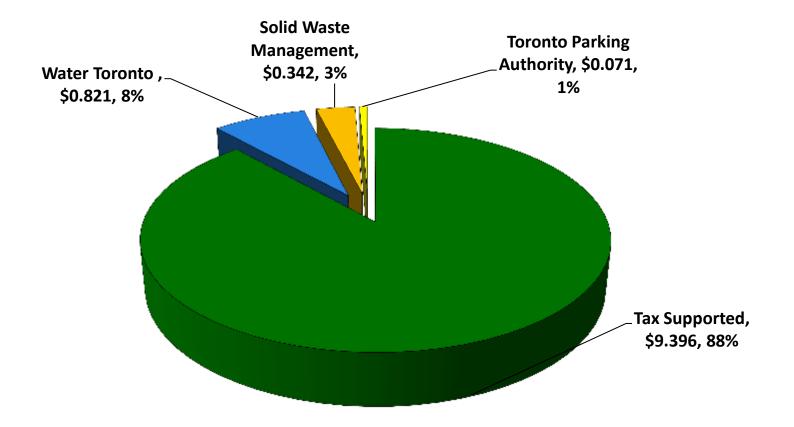
### **Budget Process**

- Departments start working on their budgets about 6 months before launch
- The City of Toronto Budget is divided into:
  - Rate Supported (entirely funded by user fees)
    - Toronto Water Operating and Capital Budgets
    - Solid Waste Management Operating and Capital Budgets
  - Tax Supported (using funding from property taxes)
    - **Capital Budget** For infrastructure (roads, libraries, community centres, vehicles, etc.)
    - Operating Budget For service delivery (employee salaries, fuel, utilities, supplies, etc.)

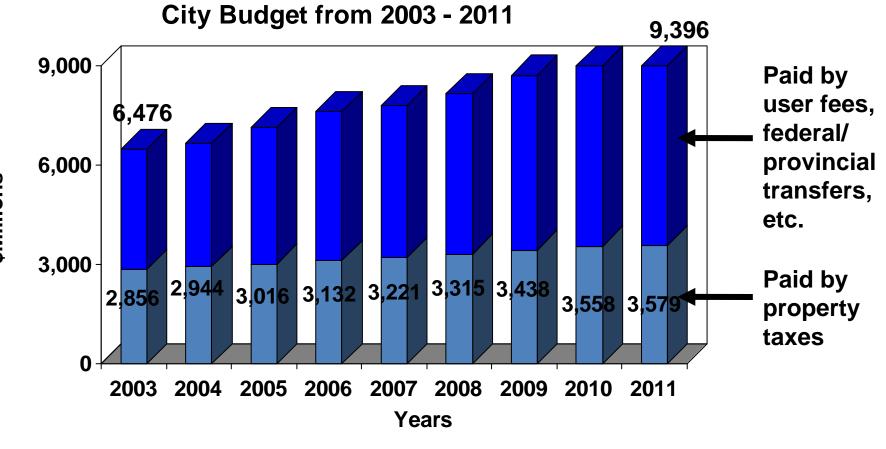
### **Budget Glossary**

- **Operating Budget** Provides day-to-day funding to City divisions and agencies for programs, services, and activities.
- **Capital Budget** Long term and one-time expenditures for tangible assets that are more than \$50,000. The City has a 10-year capital plan. The City will borrow to pay for some capital projects that last longer then 10 years.
- **Debt Charges** Principal and interest payments to pay off debt from capital expenses. Debt can only be incurred for capital projects and is paid through the operating budget.
- **Reserve/Reserve Funds** Funds set aside for future city costs. Since the City cannot legally budget for a deficit, it must put aside funds in case of an operating shortfall. Some reserves are established to finance future major capital purchases like buildings and vehicles.

### 2011 Tax and Rate Supported Budgets - Total \$10.630 Billion



# Spending History (Gross and Net)



Net expenditures Gross expenditures

\$Millions

# **2011 Rate Supported Budgets**

## 2011 Rate Supported

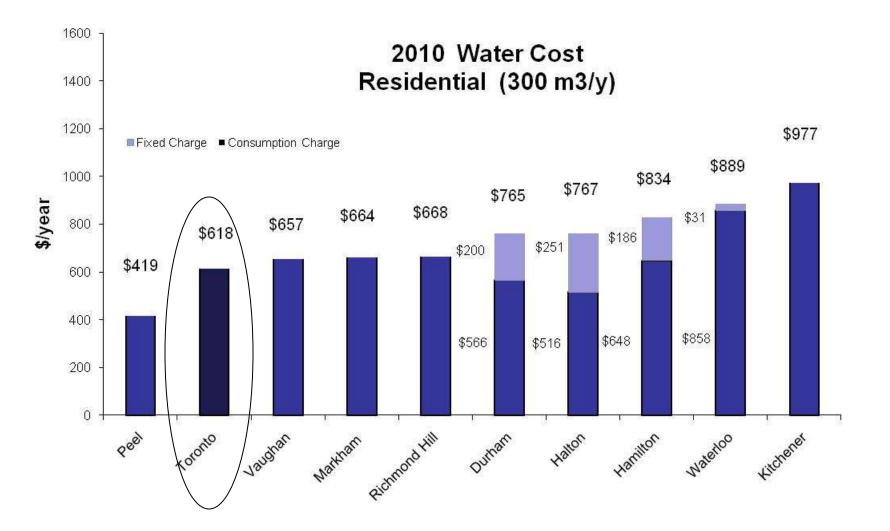
### Toronto Water

- Operating Budget \$821 million
  - Eliminate Drain Grants, Voluntary Downspout Disconnection Program, and Water Efficiency Program
- Capital Budget \$654 million
  - Over 50% on State of Good Repair
- Water rates increase 9%
  - An increase of \$56 per household per year

### Solid Waste Management

- Operating Budget \$343 million
- Capital Budget \$146 million
  - Over 60% for Service Improvements (processing facilities)
- Solid Waste fee increase 3%
  - An increase of \$6 to \$12 per household per year, depending on bin size

### How do water rates compare?



# **2011 Operating Budget**

# **Operating Budget**

- The City *must* approve a balanced Operating Budget
  - Unlike federal and provincial governments, municipalities cannot run an operating deficit
  - No borrowing to meet shortfall
  - Emergent issues must be funded with reallocations
  - No contingency fund is provided
- Operating expenditures are incurred to deliver services and service levels that recur year after year

Canadian municipalities receive just <u>eight cents</u> of every tax dollar collected in Canada

- 50 cents goes to the federal government
- 42 cents goes to the provincial/territorial governments

# **Operating Budget - City Services at Work**

- Emergency Services
  - Police ①
  - Fire
  - EMS
- Transportation and Transit
  - TTC
  - Roads ①
  - Sidewalks
- Economic Development
- Libraries
- Parks and Recreation
- Court Services
- Arts, Culture and Heritage
- Bylaw Enforcement and Inspections

- Planning and Development
- Building Permits
- Licensing
- Tourism Promotion
- Social and Health Services
  - Social Assistance
  - Homes for the Aged  $\oplus$
  - Child Care
  - Hostels ①
  - Social Housing O
  - Public Health
  - Community Support
- Rate Supported:
- Solid Waste Collection, Recycling
- Water and Wastewater ①

# The Mayor's Budget Directions

- Achieve a balanced budget with no unfunded "gaps" (no unspecified reductions)
- Is not greater than the approved 2010 Net Operating Budget
- Produces a zero percent residential property tax increase
- Includes "no major service cuts"

City Manager directed all departments to decrease operating budgets by 5%

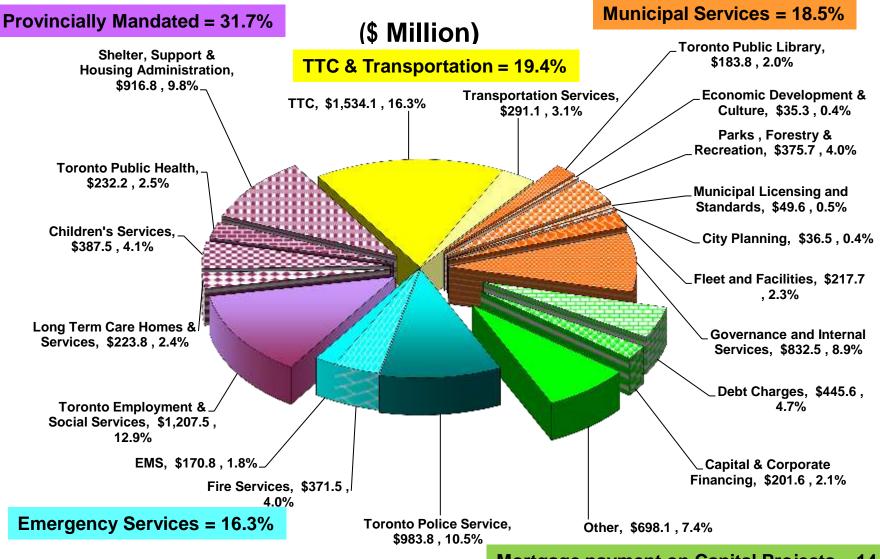
## Financial Pressures — facing over \$700 million shortfall

- Property taxes don't grow with economy or inflation
  - 3 years of property tax freezes (1998-2000) puts the City behind by over <u>\$215 million</u> this year (based on a 2% increase for each of those years)
  - MPAC's property tax reassessments are revenue neutral for the City
    - 2008 final tax rate = \$3.36 Billion
    - 2009 base tax rate after CVA adjustment = \$3.36 Billion
    - <u>The amount collected by property taxes remains unchanged unless the</u> <u>rate increases.</u>
- Operating costs increasing faster than revenues
  - 1% increase in City expenses = \$94 million
  - 1% overall increase in property taxes = \$15 million (residential) and \$20 million (commercial)
    - 1% increase for an average homeowner = \$24

### Financial Pressures (continued)

- Downloaded programs and costs
- Wage settlements (\$115 million in 2010)
  - Arbitrated settlement with Police = \$36 million (about 5,500 officers)
  - Negotiated settlements (CUPE) = \$75 million (about 30,550 workers)
- Aging infrastructure, unfunded liability, increasing debt service costs
  - E.g., cost of repairing aging water/sewage system = \$4.4 Billion
- The repeal of the Personal Vehicle Tax eliminated \$64 million per year – equal to a 4.3% residential property tax increase (or 1.8% blended increase)

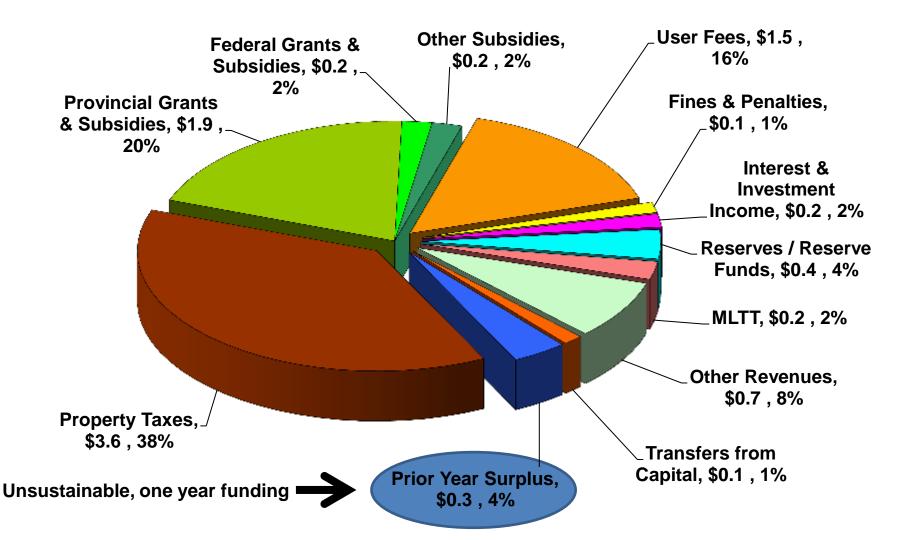
# Where the money goes - \$9.396 Billion



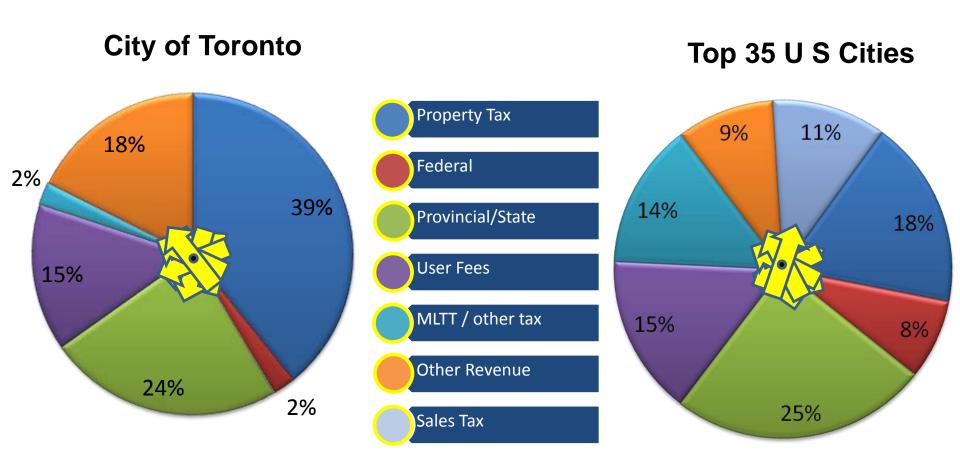
Mortgage payment on Capital Projects = 14.2%

### Where the money comes from - \$9.4 Billion

(\$ Billion)



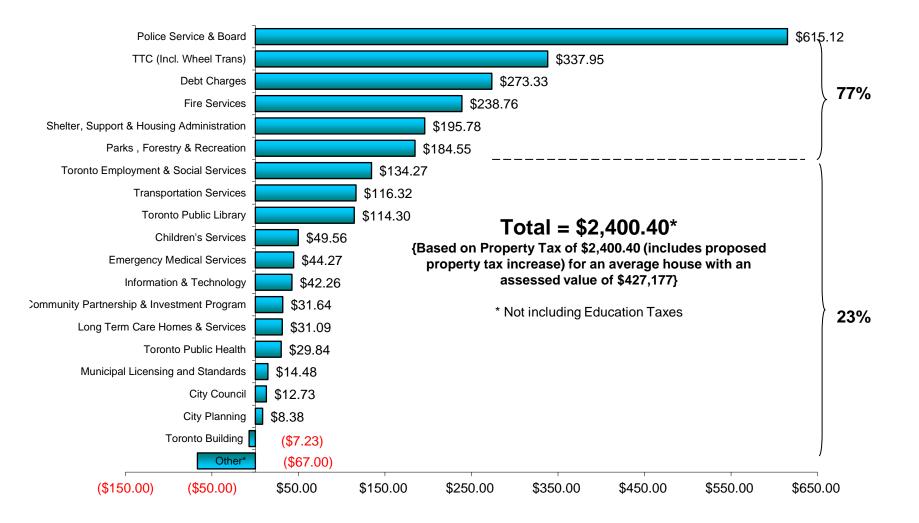
## **Revenue Comparisons Toronto and US Cities**



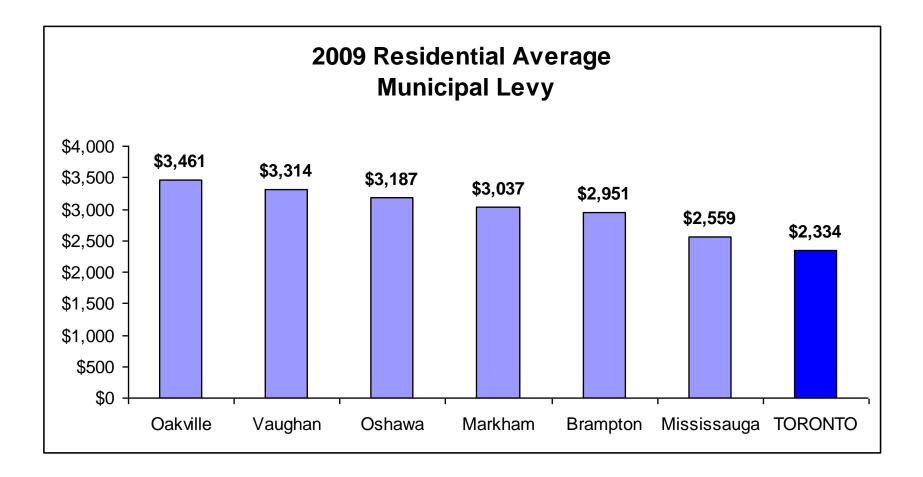
U.S. Census Bureau, Stat. Abs. of the U.S. 2008 (2004 data)

2011 Operating Budget

## **Distribution of Property Taxes**



# 2009 Municipal Residential Taxes - Toronto vs. Surrounding Cities



# **2011 Capital Budget**

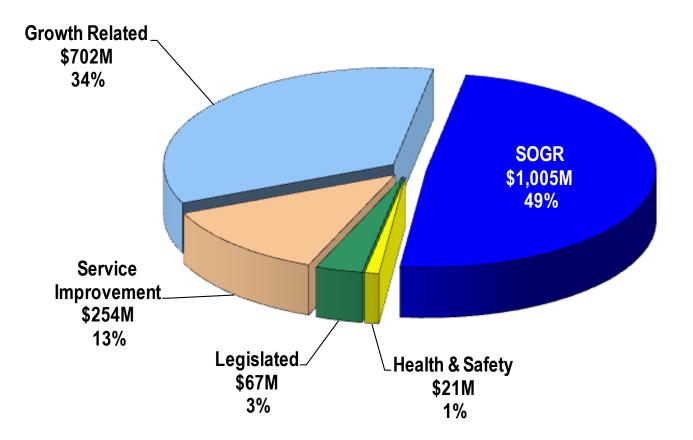
# 2011-2020 Capital Budget Direction

- Focus spending on State of Good Repair Projects
- Implement and complete infrastructure stimulus projects:
  - Within approved funding limits
  - Within Federal and Provincial governments' timeframe
- Maximize use of development charges
- Explore partnership funding arrangements to minimize reliance on debt
- Do not exceed prescribed capital debt target
- Limit use of debt to fund long-term capital improvements
- Do not introduce major new initiatives that impact City debt

# **2011 Capital Budget**

- \$2.049 Billion (gross)
- Breakdown of the Capital Budget
  - State of Good Repair \$1.005 Billion (49%)
    - Repairs to roads, bridges, community centres, etc., bus and subway car replacement
  - Growth Related \$702 million (34%)
    - New ambulances, new libraries, new fire stations
  - Service Improvement \$254 million (13%)
    - New childcare centres, databases, Union Station redevelopment
  - Legislated \$67 million (2%)
    - Security systems, safety refit of Island ferries
  - Health & Safety \$21 million (1%)
    - Defibrillators, playground retrofits, fire safety equipment

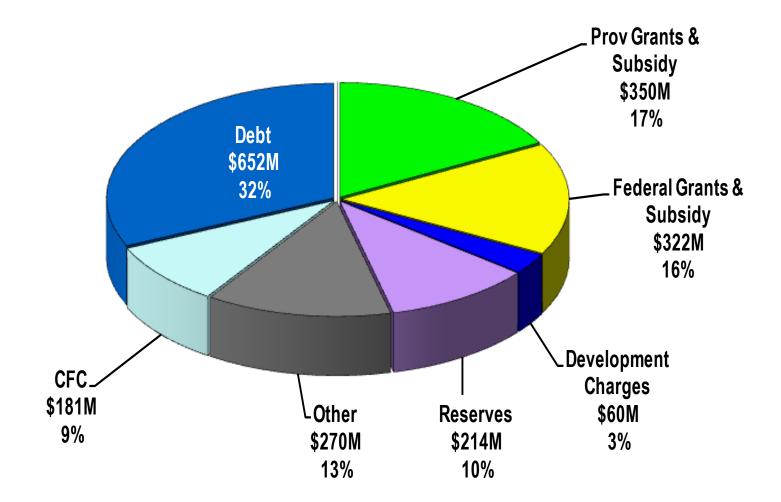
## 2011 Capital Budget - \$2.049 Billion



#### Funding the 2011 Capital Budget – How we pay for our projects

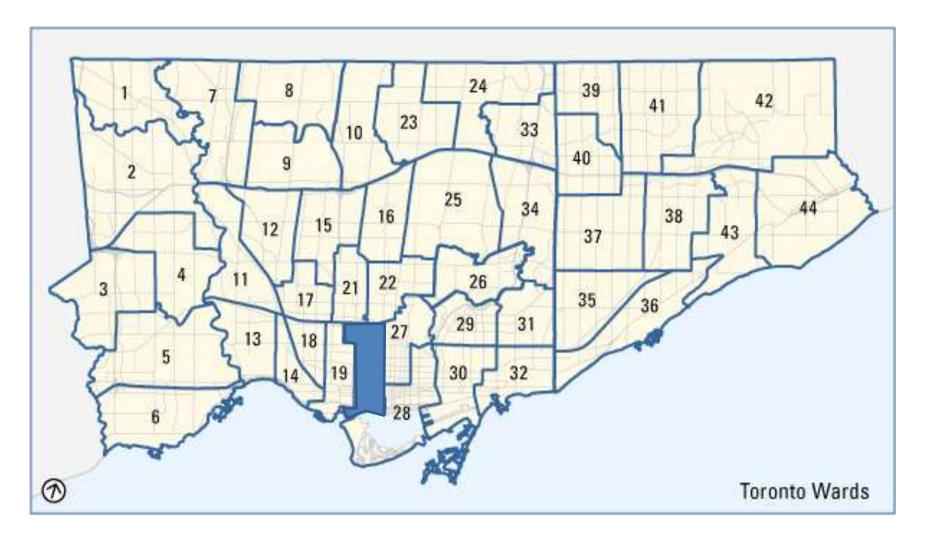
- Debt financed \$652 million (32%)
  - Mortgage on long-lived assets
- Federal and provincial funding \$672 million (33%)
  - \$239 million leveraged through Infrastructure Stimulus Funds
- Reserves \$214 million (10%)
  - E.g., vehicle replacement, land acquisition, computer replacement, project specific
- Capital from Current (CFC) \$181 million (9%)
  - Direct spending from the Operating Budget
- Other funding from development charges, BIA contributions, Section 37 agreements, etc. \$330 million (16%)

### Financing the Capital Budget - \$2.049 Billion



# **In Our Communities**

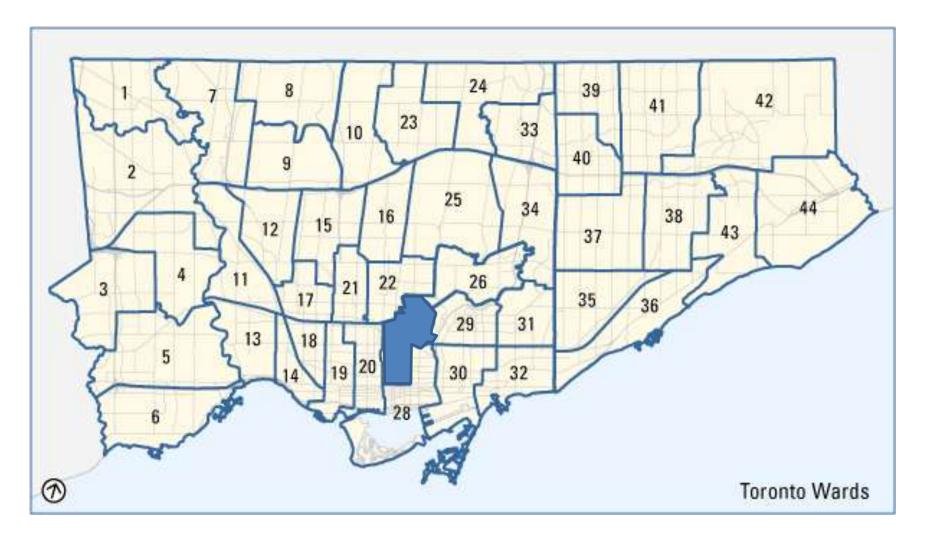
### Ward 20



### Capital Projects in Ward 20 — included in the 10-year plan

- Front & Bathurst Library Branch \$ 8.6 million
- Sanderson Library Revitalization \$ 5 million
- Bathurst & Bremner intersection \$ 5.8 million
- Various parks Vermont Square, Sibelius Square, Margaret Fairly, Bellevue Square, Grange Park and Clarence Square - \$ 2.3 million
- Railways Lands Community Centre \$13 million
- State of good repair improvements to community centres, including St. Alban's Boys & Girls Club, Scadding Court Community Centre, University Settlement House & Harbourfront Community Centre - \$ 6 million
- Plus on-going water pipe replacements, cycling infrastructure, road repairs
- Not in the capital plan, but in the works (in partnership with private funds and City agencies):
  - John Street Cultural Corridor
  - Alexandra Park Revitalization
  - Scadding Court Community Centre Revitalization
  - Queens Quay Revitalization
  - Canada Square

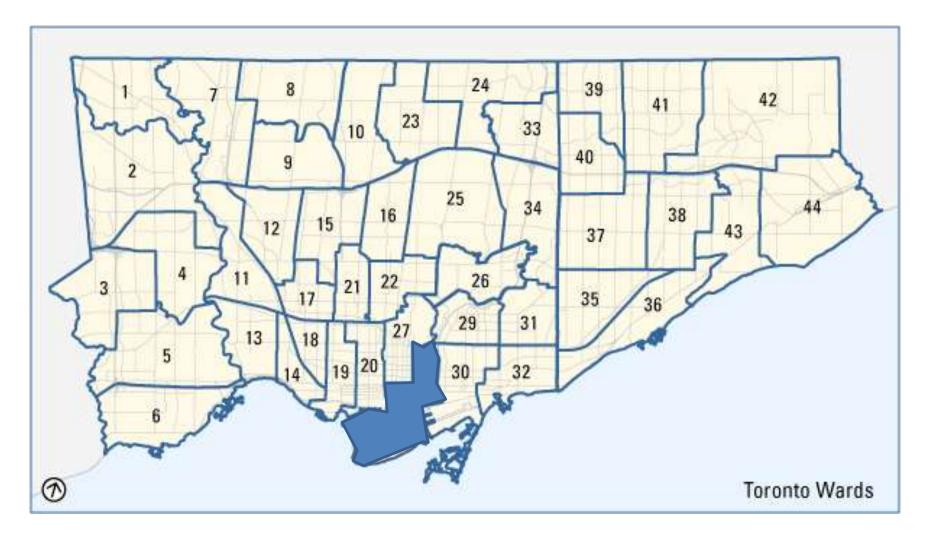
Ward 27



### Capital Projects in Ward 27 — included in the 10-year plan

- Improvements in Queen's Park North, Ramsden Park, Trinity Park, Rosedale Park
- Allan Gardens greenhouse and park master plan
- Upgrade to Cumberland mall
- Bay Corridor Community Association's Bay Street Bioswale project
- Nathan Phillips Square renovation
- At risk: Wellesley Station second entrance on Dundonald

### Ward 28



### Capital Projects in Ward 28 — included in the 10-year plan

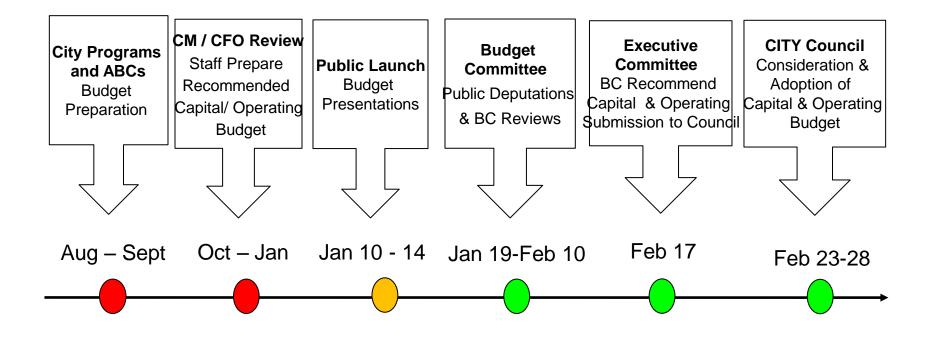
- Union Station revitalization \$563 million
- Development of West Don Lands and East Bayfront \$31 million
- St. Lawrence North Market redevelopment \$74 million
- Regent Park Community Centre \$20 million
- New parkland in Regent Park \$6 million
- Regent Park Aquatic Centre \$13 million
- Nelson Mandela P.S. child care centre \$3 million
- St. Lawrence Library expansion \$16 million (project to start in 2017)
- Plus lead water pipe replacements, road repairs, repairs to St. Lawrence Hall, Toronto Island Ferry retrofits

### **Service Reduction Impact in our Communities**

### • New user fees for adults at

- Regent Park Community Centre
- John Innes Community Centre
- Wellesley Community Centre
- Scadding Court Community Centre
- University Settlement House
- Cecil Community Centre
- Harbourfront Community Centre
- Increase in fees for other recreation programs
- 230 positions left unfilled when police officers retire from the Toronto Police Service
- Closing the library branch at Metro Hall and moving collections to the Toronto Reference Library
- Possible reductions in TTC service
- Continued understaffing in Planning and Heritage Preservation
- Reduction of \$100,000 to the Tenant Defence Fund

# **2011 Budget Timeline**



### **TTC Public Meetings on proposed route changes**

South		North	
<u>Date:</u> <u>Time:</u> Location:	Monday, January 24 7:00 pm to 9:00 pm Metro Hall, Room 308/309 55 John Street (at King St. W.)	<u>Date:</u> <u>Time:</u> <u>Location:</u>	Tuesday, January 25 7:00 pm to 9:00 pm North York Central Library, Memorial Hall 5120 Yonge Street
East		West	
<u>Date:</u> <u>Time:</u> <u>Location:</u>	Wednesday, January 26 7:00 pm to 9:00 pm Scarborough Civic Centre, Rotunda 150 Borough Drive	<u>Date:</u> <u>Time:</u> <u>Location:</u>	Thursday, January 27 7:00 pm to 9:00 pm Elmbank Community Centre 10 Rampart Road (corner of Finch Ave. and Martin Grove Rd.)

# Let's hear from you...